

# The Revolution of Blockchain in Digital Payment Systems: Legal Implications and Regulatory Challenges

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## Abstract

*This study aims to analyze the revolution of blockchain technology in digital payment systems, as well as explore the legal implications and regulatory challenges faced in its adoption. The research method used is a qualitative approach with normative analysis, utilizing data sources from literature, applicable regulations, and case studies from various countries. The results of the study show that blockchain has changed the digital payment landscape by providing solutions to improve efficiency, security, and transparency, this technology also poses legal challenges related to privacy, data security, and consumer protection. Differences in regulatory approaches between countries, especially between developed and developing countries, result in legal uncertainty that can hinder further adoption. These findings emphasize the importance of developing a uniform and adaptive regulatory framework to support blockchain innovation while maintaining stability and protection in the financial sector. This study provides important insights for policymakers and practitioners in the financial sector in dealing with complex regulatory challenges related to the adoption of blockchain technology.*

**Keywords:** *Blockchain, Digital Payment Systems, Regulation, Privacy, Data Security.*

## Introduction

Technological developments have brought about a major revolution in the payment system, fundamentally changing the way financial transactions are carried out. Traditional payment systems that were once dominated by banks with slow processes, high costs, and limited access are now being replaced by more modern digital payment systems. Digital technology enables faster, easier, and more accessible transactions for all levels of society, anytime and anywhere (Alam et al., 2021). The digitalization of the global economy is also a major driver of the need for more efficient payment methods. Along with the increase in e-commerce, as well as the use of internet-based applications and services, people expect payment processes that are not only fast but also secure. The use of cash continues to decline, replaced by various forms of increasingly varied digital transactions, ranging from mobile banking, and e-wallets, to cryptocurrency-based payment systems, this transformation is not only changing the way businesses operate but also opening up opportunities for innovations, such as blockchain, which offers higher security through decentralized technology (Akdogan et al., 2019).

This technological revolution is not only changing transaction patterns in the retail sector but also affecting the global financial infrastructure as a whole, and traditional banking systems that rely on clearinghouse and settlement networks are now under pressure to adapt to instant payment solutions. The introduction of technologies such as real-time payment systems allows funds to move from one account to another in seconds, providing unprecedented convenience, this technology also supports financial inclusion, especially in developing countries, where access to conventional banking services is still limited, digital payment technologies help reach individuals who previously had no access to formal financial services (Gikay, 2018; Miglionico, 2022).

As the global economy becomes increasingly digital, the need for security and efficiency in payment methods is becoming more urgent. People now demand not only speed in making transactions but also confidence that their personal and financial data are protected, this demand drives increasingly sophisticated

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technological innovations, such as data encryption, multi-factor authentication, and biometric verification (Akdog̃an et al., 2019; Alam et al., 2021). The rise in cybersecurity threats such as hacking and digital fraud requires industry players to continue to innovate in creating more robust and secure systems. Security has become a crucial aspect of the digital payment system, and this emphasizes the importance of clear and structured regulations in governing the use of this technology (André et al., 2021; Lee & Khan, 2019).

Blockchain emerged as a revolutionary innovation that offers a solution to the various weaknesses in traditional payment systems, such as high transaction fees, slow processes, and lack of transparency. This technology was first introduced through Bitcoin in 2008 and has since continued to grow into one of the core technologies supporting the digital financial ecosystem. Blockchain works on the principle of decentralization, where transactions no longer depend on intermediaries such as banks or traditional financial institutions (Kimani et al., 2020; Zhang, 2020). Instead, every transaction is recorded and verified by a network of users spread across the globe, known as nodes. Each of these nodes maintains a copy of the distributed ledger, a digital ledger that records every transaction permanently and cannot be changed.

## How does a transaction get into the blockchain?

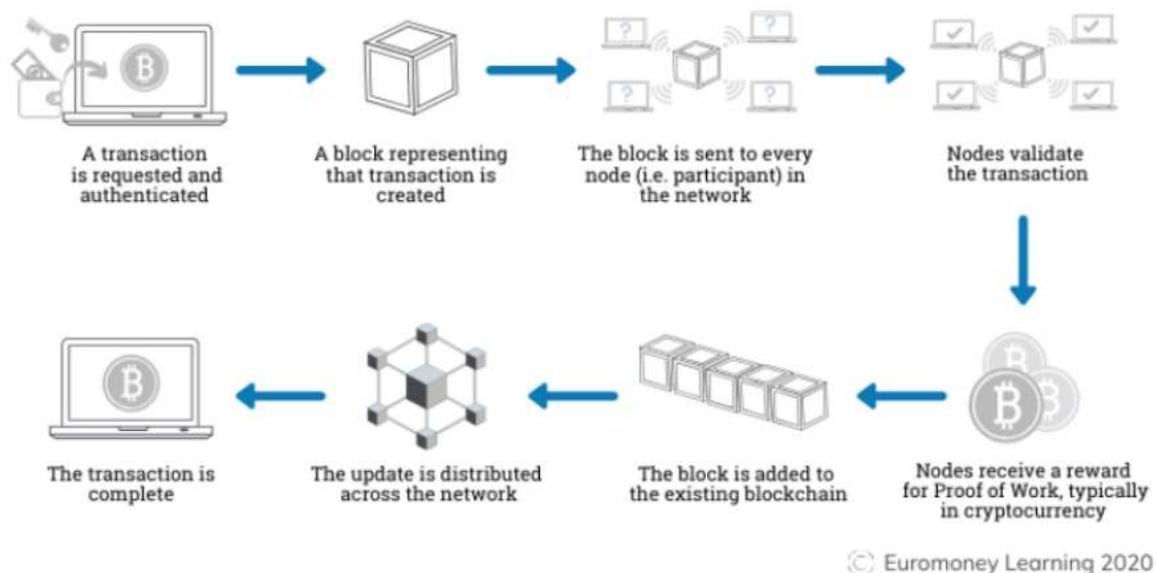


Figure 1. How Does a Transaction Get into the Blockchain

Source: Euromoney (2020)

This distributed ledger concept provides greater transparency compared to traditional payment systems, where transaction information is often only accessible to third parties such as banks or payment service providers. On the blockchain, every transaction can be verified by anyone on the network, making it much harder for fraud or data manipulation to occur. Because transactions are made directly between the sender and the recipient, without going through an intermediary, the process is much faster and costs less. Cryptographic hashing technology is also used to secure data in the blockchain, ensuring that each block of transactions is cryptographically linked to each other, so that data cannot be manipulated without changing the entire blockchain, which is practically impossible (Khando et al., 2022; Singh & Kant, 2019).

Another advantage of blockchain is its ability to support various types of transactions, not just cryptocurrency exchanges. The concept of smart contracts, which are executed automatically when certain conditions are met, allows various business deals to occur without the need for third-party intervention. All

of these innovations make blockchain one of the most promising technologies for creating a more efficient, secure, and transparent digital payment system. However, although blockchain offers many advantages, challenges such as unclear regulations and limited adoption are obstacles that need to be overcome so that this technology can be implemented more widely (Caytas, 2016; Chuen & Deng, 2017).

Blockchain plays a key role in the creation of cryptocurrencies, such as Bitcoin, which was the first digital currency to operate without the need for intermediaries such as banks or traditional financial institutions. Launched in 2009, Bitcoin leverages blockchain technology to enable secure and transparent peer-to-peer transactions, with each transaction recorded in a digital ledger distributed across a network of users. Bitcoin's market cap reached over \$500 billion in 2023, demonstrating its dominance in the global cryptocurrency ecosystem. The underlying blockchain technology ensures that transactions can be made directly between sender and recipient without having to go through a third party, reducing transaction costs and speeding up the payment process significantly.

Blockchain also supports the development of other financial platforms, including smart contracts, Decentralized Finance (DeFi), and stablecoins. Smart contracts are computer programs that run automatically when certain conditions are met, allowing various forms of business transactions to occur without the need for trust in a third party. Ethereum, for example, uses blockchain to run smart contracts, and as of March 2024, the market cap of Ethereum has reached over \$230 billion, demonstrating the popularity and widespread use of this technology. DeFi, on the other hand, is paving the way for decentralized financial services that allow users to borrow, lend, and trade digital assets without involving traditional financial institutions. In the past year, the total value locked in DeFi platforms exceeded \$60 billion, illustrating the extent to which blockchain is shaping the new financial ecosystem (Khazratkulov, 2023).

Equally important is the role of blockchain in the development of stablecoins, which are digital currencies whose value is pegged to a stable asset such as the US dollar. Stablecoins such as USDT (Tether) and USDC have become important payment instruments in the crypto ecosystem, with a collective market capitalization of over \$130 billion by 2024. Blockchain technology allows stablecoins to overcome the volatility often associated with cryptocurrencies such as Bitcoin, making them a more stable option for digital transactions. All of these innovations have changed the way digital payments are made, making blockchain the foundation for a faster, more secure, more transparent, and more decentralized payment system (Naves et al., 2019; Peter & Moser, 2017).

Blockchain adoption in the financial and digital payments sector has seen a significant surge in recent years, with increasing transaction volumes and user bases worldwide. By 2023, the global blockchain-based transaction value is expected to reach over \$10 trillion, which includes cryptocurrency transactions, smart contracts, and applications in the banking and financial sectors. The number of cryptocurrency wallet users is also growing rapidly, with over 420 million active wallets worldwide by the end of 2023, up from around 200 million in 2020. This growth shows that blockchain technology is increasingly being recognized as an efficient and secure alternative in the digital payments ecosystem (Duque & Torres, 2020).

Blockchain has had a major impact on the traditional financial industry. Large banks and financial institutions are adopting the technology to improve operational efficiency, reduce cross-border transaction costs, and speed up financial settlements. For example, JPMorgan launched its blockchain network, JPM Coin, to speed up interbank transactions. The adoption of blockchain in cross-border payments also provides a solution to the problem of high fees and slow international transfer processes. According to a study by Juniper Research, operational cost savings from blockchain implementation in the banking sector could reach up to \$27 billion per year by 2030.

Blockchain's influence is not limited to developed countries. In developing countries, the technology is being applied to increase financial inclusion and expand access to digital payment services. Countries like Nigeria, the Philippines, and El Salvador are examples of where cryptocurrency and blockchain are being widely adopted by both governments and the general public. El Salvador even became the first country to make Bitcoin its official currency in 2021, a move that solidifies blockchain's place in the global economy,

this trend shows that blockchain is not only changing the way digital payments are made in developed countries but is also opening up new economic opportunities in countries around the world (Pilkington, 2016).

While blockchain offers several benefits such as efficiency, security, and transparency, it also raises complex legal issues. Some of these include privacy and data confidentiality protection, cybersecurity, and consumer protection. Regulation of blockchain technology is still in its infancy in many countries, and many aspects of the technology are not yet fully regulated. Concerns about how to regulate anonymous and decentralized transactions are also issues that need to be addressed carefully.

Regulatory disparities across countries create additional challenges to global blockchain adoption. Countries differ in their approach to blockchain regulation, with some being more progressive, while others are more cautious or even banning the use of cryptocurrencies outright. These regulatory differences can impact the global adoption of the technology and pose risks to users and industry players. The lack of uniformity in the global legal framework makes blockchain adoption volatile and creates potential legal uncertainty for innovators and users.

The main objective of this study is to analyze how blockchain has evolved in digital payment systems, as well as to examine the various legal implications and regulatory challenges that arise from the use of this technology. This study also aims to identify the obstacles faced by various countries in developing regulatory frameworks that can support blockchain innovation without compromising financial security and stability. This article will provide a more comprehensive view of the steps needed to overcome blockchain regulatory challenges worldwide.

## Literature Review

### *Blockchain Evolution*

The development of blockchain technology began in 2008 when Satoshi Nakamoto published a paper titled “Bitcoin: A Peer-to-Peer Electronic Cash System.” Nakamoto introduced the concept of blockchain as a decentralized ledger that records all Bitcoin transactions securely and transparently, the launch of Bitcoin in 2009 marked the beginning of the use of blockchain in cryptocurrency, introducing a new way to conduct transactions without the need for intermediaries such as banks.

In the following years, blockchain began to attract widespread attention as a technology that had the potential to revolutionize many sectors, not just finance, Ethereum was launched by Vitalik Buterin in 2015, who brought innovations with the introduction of smart contracts. Smart contracts are programs that run on top of the blockchain and automatically execute contracts when certain conditions are met. The implementation of Ethereum showed that blockchain could be more than just a payment system; it could be used to automate a variety of business processes and applications (Girasa, 2018).

As cryptocurrency usage grows, the financial industry is beginning to explore blockchain’s potential to increase efficiency and reduce costs. Banks and financial institutions are adopting the technology to speed up settlement processes, reduce international transaction costs, and improve data security. For example, many banks are beginning to test blockchain technology for cross-border payments, which typically take days and incur high fees. In 2016, several technology and financial companies began developing blockchain-based platforms aimed at increasing the efficiency of digital payments. Examples include Ripple, which is designed to facilitate bank-to-bank payments with low fees and fast settlement times. Ripple uses distributed ledger technology that allows banks and financial institutions to execute transactions in real-time, shortening the processing time for payments that previously took days (Kunhibava et al., 2021).

In 2020, when the COVID-19 pandemic occurred, it accelerated the adoption of digital technology in various sectors, including finance. As the need for contactless payment solutions increases, blockchain is increasingly considered a relevant technology. Various initiatives have emerged where governments and

private companies are exploring the application of blockchain for digital payment systems, including in the development of stablecoins that offer stability of value in the volatile cryptocurrency market.

Many countries have begun to implement clearer regulations regarding cryptocurrencies and blockchain technology in 2024. Some countries have even introduced central bank digital currencies (CBDCs) that utilize blockchain technology, this reflects a growing understanding of how blockchain can support innovation in digital payment systems while increasing security, efficiency, and transparency. The evolution of blockchain technology has taken it from an initial concept focused solely on cryptocurrencies to the foundation underpinning a variety of innovative applications in digital payment systems around the world (de Caria, 2020).

Research by (Tarr, 2018) highlights how blockchain can reduce transaction costs and increase efficiency in the financial system. They explain that blockchain's ability to provide a decentralized platform allows direct transactions between parties involved without the need for intermediaries, which is one of the main reasons for the adoption of this technology in the payments sector. Zohar (2015) also provides an in-depth analysis of how blockchain functions and the implications of the technology for the financial industry. In his research, Zohar discusses how blockchain transactions can be publicly authenticated and verified, as well as its impact on transparency and accountability in the financial system, these findings highlight the evolution of blockchain as a more secure alternative to traditional systems. (Chiu, 2017) in their book "Bitcoin and Cryptocurrency Technologies" explain in detail the working mechanism of blockchain, including the concepts of proof of work and smart contracts. They reveal that this technology is not only limited to cryptocurrencies but can also be applied in various contexts, such as supply chain management and digital payment systems.

Also worth mentioning is the study by (Lu et al., 2021), where he explored the application of blockchain in the financial sector and stated that the technology could revolutionize the way payments are made. He showed that blockchain could address some of the major drawbacks of traditional payment systems, such as high transaction costs and long settlement times. The existing literature shows that the evolution of blockchain from being a mere supporting technology for cryptocurrencies to a broader solution in digital payment systems has come a long way. These studies provide a solid foundation for understanding how blockchain has been accepted and adapted by the financial industry, as well as the challenges it may face as it grows.

### *Digital Payment System*

Digital Payment Systems have undergone a significant transformation with the implementation of blockchain technology, which enables more efficient, secure, and transparent transaction methods. One of the most obvious applications of blockchain in digital payment systems is through cryptocurrencies. Cryptocurrencies, such as Bitcoin and Ethereum, allow users to make direct transactions between individuals without the need for intermediaries, such as banks or financial institutions. Research by (Quintais et al., 2019) suggests that the use of cryptocurrencies can reduce transaction costs and the time required for settlement, making them an attractive alternative to traditional payment methods.

Smart contracts are another innovation driven by blockchain technology that has revolutionized digital payment systems. Smart contracts are digital contracts that are executed automatically when certain conditions are met, without the need for human intervention. This provides speed and reliability in transactions, reducing the potential for errors and fraud. (Yeung, 2019) explain how smart contracts can be implemented in a variety of applications, from asset management to payment systems, demonstrating the flexibility of blockchain technology in supporting complex and diverse transactions.

Decentralized finance (DeFi) is an emerging trend where blockchain-based platforms offer financial services without intermediary institutions. DeFi allows users to borrow, exchange, and invest directly through decentralized applications (dApps) running on the blockchain. Research by (Upadhyay, 2020) suggests that DeFi not only speeds up the transaction process but also increases access to financial services,



especially for unbanked individuals, DeFi drives financial inclusion by providing a platform that is accessible to anyone with an internet connection.

The use of blockchain in digital payment systems also creates a more secure environment for transactions. With the decentralization and authenticity features offered by blockchain, the risk of data leakage and fraud can be minimized. (Mosteanu & Faccia, 2020) in their study, discussed the security offered by blockchain and how this technology can be applied in payment systems to protect user data. The application of blockchain technology in various digital payment platforms, such as cryptocurrency, smart contracts, and DeFi, shows great potential to revolutionize the way we conduct financial transactions. Existing studies support the view that blockchain not only offers innovative solutions to challenges in traditional payment systems but also opens up new opportunities to improve efficiency, security, and accessibility in the financial sector. With the growing adoption of blockchain in this sector, it is important to continue to monitor and understand the implications of the innovations brought by this technology (Chang et al., 2020; Hodge, 2020).

### *Legal and Regulatory Framework*

Legal and Regulatory Framework related to blockchain technology is a crucial aspect that needs to be considered as the adoption of digital payment systems grows. Clear and effective regulation is essential to create trust among users and industry players, as well as to protect consumers from potential risks associated with the use of this technology. A review of the literature shows that legal approaches to blockchain vary across countries, reflecting differences in views on the potential and risks of this technology.

Research by (Zachariadis et al., 2019) highlights the importance of legal regulation in the context of blockchain, especially regarding consumer protection and data security. Zohar notes that although blockchain offers transparency and security, there are concerns about data privacy and how user information is protected. Many countries are beginning to realize that they need to develop adequate legal frameworks to regulate the use of blockchain in financial transactions and digital payments, to protect consumers and prevent fraud.

The regulatory approach in the United States towards blockchain varies depending on the state and the type of blockchain application being used. (Al-Saqaf & Seidler, 2017; Künnapas, 2016) in their study show that some states, such as Wyoming, have been pioneers in creating regulations that support blockchain innovation, while others remain more skeptical and implement stricter regulations, this creates challenges for companies looking to operate across state lines, given the legal uncertainty that exists.

Within the European Union itself, regulatory approaches are also diverse, but there is a push to develop a more uniform framework. The European Commission has published proposals for a Regulation on Markets in Crypto-Assets (MiCA) which aims to provide a clear legal framework for cryptocurrencies and other digital assets. The proposals reflect an effort to effectively regulate cryptocurrency markets, maintain financial security, and support innovation. Research by (Savelyev, 2018) emphasizes the importance of balanced regulation, which supports innovation while still protecting consumers.

Developing countries are also adopting different regulatory approaches to blockchain. In countries such as El Salvador, which has made Bitcoin its official currency, there have been efforts to create an enabling environment for cryptocurrency adoption, although this also poses challenges related to economic stability. Research by (P. Athanassiou, 2017; Namasudra et al., 2021) suggests that appropriate regulation in developing countries can help improve financial inclusion and provide better access to financial services. The legal and regulatory frameworks related to blockchain in the context of digital payments are still in their infancy. A literature review suggests that the varying approaches across countries create a complex landscape for companies and users. By understanding the challenges and opportunities, it is important for stakeholders, including policymakers, to work together to develop regulations that support innovation without compromising financial security and stability.

## Method

### *Research Approach*

This study uses a qualitative method with a normative approach, which focuses on the legal and regulatory aspects related to blockchain technology in digital payment systems. The normative approach is used to analyze applicable legal norms and examine the regulatory framework that has been adopted by various countries in responding to blockchain developments, this study will also explore relevant literature, legal policies, and regulations that apply on an international and domestic scale. This approach aims to describe how blockchain regulations are developed and implemented in various jurisdictions, as well as identify the legal and regulatory challenges faced by policymakers in accommodating technological innovations. Thus, this study not only analyzes the technical aspects of blockchain technology but also looks at the legal and policy impacts related to the adoption of this technology in the financial sector (Fulmer, 2018).

### *Data Collection*

The data sources used in this study consist of primary and secondary data. Primary data was obtained through a study of regulations in force in various countries related to the use of blockchain in digital payments, such as the Regulation on Markets in Crypto-Assets (MiCA) in the European Union, cryptocurrency regulations in the United States, and laws implemented in developing countries such as El Salvador. Case studies from several countries that have implemented blockchain in payment systems, such as Ripple in the United States, JPM Coin by JPMorgan, and the adoption of cryptocurrency in Nigeria and the Philippines, are used to provide a more comprehensive understanding of the application of this technology. Secondary data was obtained from scientific literature, including academic journals, books, research reports, and articles relevant to the evolution of blockchain technology and regulatory challenges. This literature review includes previous research by (P. L. Athanassiou, 2016; Duy et al., 2018), and reports from institutions such as Juniper Research on the economic impact of blockchain in the financial sector.

### *Data Analysis*

The data analysis methods used are comparative legal analysis and content analysis:

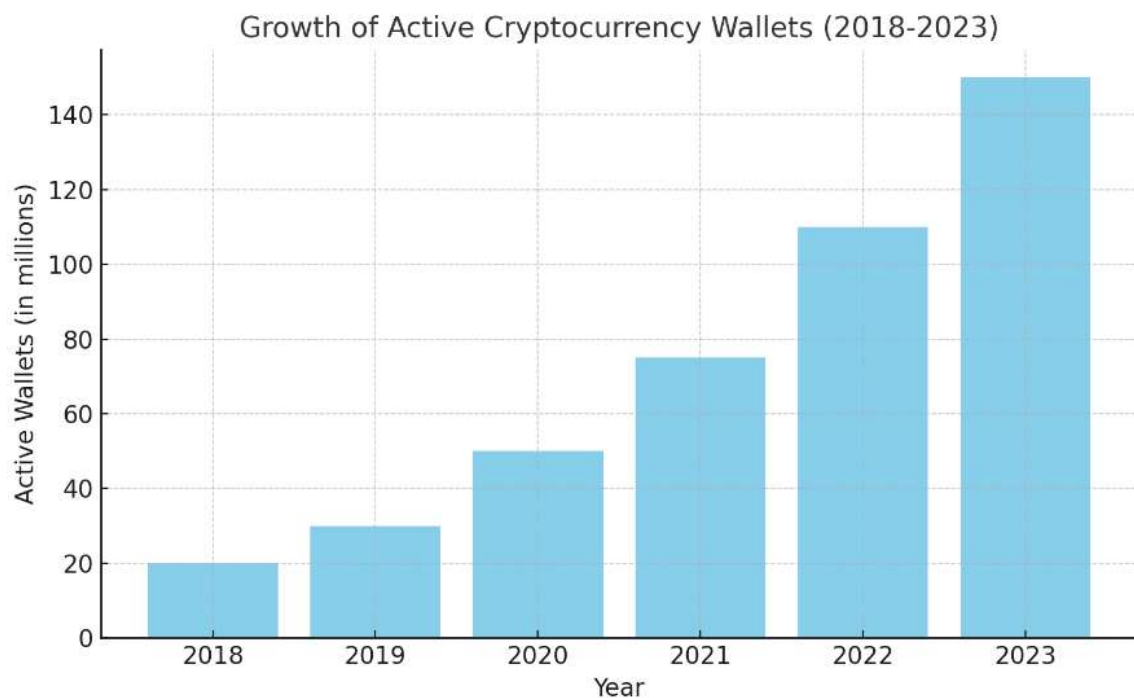
- A comparative legal analysis is conducted to compare regulatory approaches in various countries towards blockchain technology in the context of digital payments. This study will compare regulations that have been implemented in developed and developing countries, and identify existing regulatory gaps. The focus of this analysis is to see the differences in how these countries regulate the use of cryptocurrencies, smart contracts, and DeFi (decentralized finance)-based financial systems.
- Content analysis was conducted on the collected regulatory documents, policies, and scientific literature. Through content analysis, this study seeks to identify key themes related to legal challenges, data privacy, cybersecurity, and consumer protection that emerge in blockchain regulation. With this analysis, the study will find patterns or trends that can be used to develop recommendations for policymakers.

The research is expected to provide a comprehensive understanding of how blockchain technology is regulated and the challenges that need to be overcome to maximize its benefits in digital payment systems without compromising financial security and stability.

## Result and Discussion

### *Blockchain Evolution in Digital Payment Systems*

The Evolution of Blockchain in Digital Payment Systems has brought about a fundamental change in the way financial transactions are conducted. Since the introduction of blockchain technology through Bitcoin in 2008 by an individual or group under the pseudonym Satoshi Nakamoto, blockchain has shown its potential to transform the digital payment system by offering faster, more transparent, and more secure solutions. Before blockchain, digital financial transactions generally required intermediaries such as banks or financial institutions to verify and settle transactions, with blockchain, transactions can be conducted peer-to-peer without the need for intermediaries, which significantly reduces costs and settlement times.



**Figure 2. Growth of Active Cryptocurrency (2018-2023)**

Source: data proceed

One of the most famous examples of blockchain implementation in digital payments is Bitcoin, which allows transactions to be carried out directly between two parties without an intermediary. Bitcoin uses a distributed ledger system that is verified by a network of users through a process called mining, thus providing high security and transparency. Bitcoin was not only the first digital currency but also paved the way for other cryptocurrencies and blockchain applications in the wider payment system. According to a report by the Cambridge Centre for Alternative Finance (2020), Bitcoin transaction volumes continue to increase, reaching over \$1 trillion in 2021, indicating its increasingly widespread adoption in digital financial transactions.

Ethereum further evolved the digital payment system by introducing the concept of smart contracts, digital contracts that can be executed automatically when certain conditions are met. Ethereum is not only used for simple financial transactions but also allows the development of decentralized applications (dApps) that run on its blockchain. Ethereum has become the foundation for many decentralized finance (DeFi) projects, which provide services such as lending, exchanging, and investing without traditional intermediaries. DeFi opens up opportunities for users to access financial services more easily, especially for those in developing countries or areas underserved by traditional banks.



Another example of blockchain implementation in payment systems is Ripple, which focuses on providing fast and low-cost cross-border payment solutions for banks and financial institutions. Ripple uses distributed ledger technology to allow interbank transactions to be settled in seconds, at a much lower cost than traditional payment systems. Many major banks, such as Santander and Standard Chartered, have partnered with Ripple to improve their operational efficiency in cross-border transfers. Ripple not only offers an efficient solution but has also been adopted by major financial firms, strengthening blockchain's position as a reliable technology in global digital payments (Kakavand et al., 2017; Low & Mik, 2020).

Blockchain has significantly changed the digital payments landscape. Not only does the technology enable faster and cheaper transactions, but it also offers greater transparency, fraud protection, and broader access to financial services for underserved communities. The adoption of cryptocurrencies like Bitcoin, smart contract-based platforms like Ethereum, and cross-border payment solutions like Ripple demonstrate how blockchain has influenced and continues to advance the way financial transactions are conducted around the world.

Blockchain has opened up new opportunities for innovation that have a broader impact on the global financial ecosystem. One significant change is in the decentralization of the financial system, where users now have greater control over their assets and transactions without having to rely on traditional intermediary institutions such as banks. This is particularly relevant in the context of digital payments, where blockchain allows individuals and businesses to conduct global transactions directly, without the bureaucracy that is common in conventional financial systems.

The smart contract technology introduced by Ethereum has changed the dynamics of digital payments by introducing automation and efficiency in financial transactions. For example, in e-commerce transactions or business contracts, smart contracts ensure that payments are only made after certain conditions are met, reducing the potential for disputes and increasing trust between the parties involved. In this regard, Ethereum has become the backbone for many blockchain-based applications that enable a more autonomous, automated, and secure financial system. Another significant innovation is Decentralized Finance (DeFi).

DeFi is one of the most disruptive blockchain applications, allowing users to access a variety of financial services such as lending, trading, and investing directly through blockchain-based platforms, without the need for traditional financial institutions. According to a report by Consensus (2021), the total value of assets locked in DeFi platforms increased from around \$1 billion in 2020 to over \$80 billion in 2021. This shows that DeFi has become one of the main pillars of the blockchain-based digital payments revolution. DeFi is changing the way financial services are provided, enabling easier and more inclusive access, especially for people in developing countries who are often excluded from the traditional financial system.

Blockchain has also created stablecoins, such as Tether (USDT) and USD Coin (USDC), which offer a price stability solution in the cryptocurrency ecosystem. These stablecoins are backed by fiat reserves or other assets to maintain a fixed value, making them a more reliable alternative for daily transactions than volatile cryptocurrencies, such as Bitcoin. Stablecoins have been widely adopted to facilitate more stable digital payments, especially in e-commerce and cross-border payments, where price fluctuations can disrupt transaction stability (Ross, 2017).

Blockchain technology has also driven efficiencies in cross-border payments. Previously, cross-border transfers often took days and involved significant fees because they had to go through multiple intermediaries, such as correspondent banks. However, with blockchain, platforms like Ripple and Stellar allow cross-border transactions to be settled in seconds, at a much lower cost. Ripple, for example, uses the RippleNet system that has been adopted by major banks around the world to reduce the complexity and costs of international transfers. A report by McKinsey (2020) states that blockchain has the potential to save financial institutions up to \$6 billion per year in cross-border transaction fees, especially in micro-transfer or remittance scenarios.

Blockchain not only provides a more efficient and transparent solution for financial transactions but also offers innovation opportunities that can replace many traditional processes in the global financial system. With a wide range of applications, from cryptocurrencies to DeFi and stablecoins, blockchain has and will continue to change the way digital payment systems operate, bringing greater financial inclusion, and disrupting traditional business models in global finance.

### *Legal Implications*

Legal Implications of blockchain adoption in digital payment systems have raised new challenges that require serious attention from legal authorities and regulators around the world. One of the most prominent legal issues is consumer protection. Blockchain, which enables peer-to-peer transactions without intermediaries, often leaves consumers without adequate legal protection in the event of errors or fraud, banks and financial institutions have oversight mechanisms that ensure that consumers can file claims in the event of unauthorized transactions in the traditional financial system. In blockchain-based transactions, there is no central entity that is responsible, which means that consumers often lose their rights in the event of violations or disputes, research by Finck (2018) highlights that the absence of this consumer protection mechanism can lead to serious concerns regarding the security of user funds.

Privacy and data security are also major concerns in blockchain adoption. While blockchain offers high transparency through a publicly accessible ledger, it also means that users' personal information can be exposed. While blockchain is often referred to as anonymous, many studies have shown that by using advanced data analysis techniques, users' identities can be revealed from their transaction patterns. This poses a challenge for data protection authorities, especially under regulations such as the General Data Protection Regulation (GDPR) in the European Union, which requires companies to maintain privacy and give individuals full control over their data. According to Zohar (2019), blockchain can conflict with GDPR principles because blockchain ledgers are immutable, making it difficult to enforce the right to be forgotten.

Data security and transaction integrity are also crucial issues in the context of blockchain law. Although blockchain is known for its high-security thanks to its cryptographic system and consensus mechanism that reduce the risk of fraud, no technology is completely immune to attacks. The case of a 51% attack, where a party with the majority of computing power in a network can manipulate transactions, raises concerns about the security of blockchain transactions. In addition, cases of hacking on cryptocurrency exchange platforms also show that although blockchain itself is relatively secure, the surrounding infrastructure is still vulnerable. Research by (Ducas & Wilner, 2017) noted that many blockchain platforms do not yet have an adequate security framework to protect users from theft of digital assets, which requires stricter legal and regulatory handling.

Transaction integrity is also a significant legal issue, as once a transaction is added to the blockchain, it cannot be changed or reversed in a blockchain system, unlike traditional payment systems, where users can dispute or reverse a transaction. When an error occurs, whether intentional or not, in a blockchain-based transaction, there is little that can be done to rectify the situation. This creates challenges for legal systems in providing mechanisms to handle transaction disputes in a blockchain environment. (Taskinsoy, 2019) highlight that the immutable nature of blockchain while offering security, can also create legal dilemmas when user protection is required.

The regulatory aspect of cybersecurity becomes very important in the context of blockchain, especially on a global scale. Blockchain-based financial systems often operate in multiple jurisdictions that have different cybersecurity regulations. This creates significant security risks, as cyberattacks on blockchain platforms can have cross-border impacts. A study by (Ross, 2016) suggests that the lack of a coordinated global cybersecurity framework for blockchain can increase the vulnerability of these systems to cyberattacks that could undermine public trust in the technology. It becomes clear that strong and uniform regulation is essential to address the legal issues as blockchain adoption in digital payment systems expands, and consumer protection, privacy, data security, and transaction integrity are areas that are in dire need of deeper and more innovative legal attention.

## *Regulatory Challenges*

Regulatory challenges related to blockchain adoption have become an increasingly pressing topic as the technology has rapidly grown across sectors, especially in digital payments. (Arif et al, 2024) One of the main challenges regulators face is the complexity of blockchain technology itself, which is based on decentralization and data distribution, which contradicts traditional oversight principles. In a centralized system, regulators can easily monitor and control activities through intermediary institutions, such as banks or financial firms, in the blockchain ecosystem, there is no central entity that can be directly monitored, making it difficult for regulators to enforce regulations effectively.

Differences in regulatory approaches between countries are also a significant challenge in the global adoption of blockchain. Developed countries, such as the United States, the European Union, and Japan, have begun to formulate clearer regulatory frameworks related to blockchain technology, but with very diverse approaches. The United States, for example, adopts a fragmented approach, with federal and state authorities often having different regulations regarding blockchain and cryptocurrencies. On the other hand, the European Union takes a more centralized approach by proposing MiCA (Markets in Crypto-Assets Regulation), which aims to unify blockchain regulation across member states.

These differing approaches create legal uncertainty for blockchain users and industry players operating across borders. Technology developers, service providers, and users often face different legal risks depending on the jurisdiction in which they operate. This legal uncertainty can hinder innovation, as industry players tend to hold back from adopting new technologies if they are unsure of the legal compliance required. According to a study by (Lianos et al., 2019), legal uncertainty around blockchain and cryptocurrency has been one of the main factors hindering the adoption of these technologies on a wider scale, especially in the financial sector.

Indonesia's regulatory challenges to blockchain are also complex. While adoption of the technology is growing, particularly in the form of cryptocurrency, clear and firm regulation is still in its infancy. Bank Indonesia and the Financial Services Authority (OJK) have stated that cryptocurrency is not legal tender in Indonesia, while the Commodity Futures Trading Regulatory Agency (Bappebti) permits cryptocurrency trading as a commodity. This regulatory inconsistency reflects the challenges faced by developing countries like Indonesia in regulating new technologies, where the need to encourage innovation often has to be balanced with protecting economic stability and consumer safety.

Regulatory uncertainty also affects the development of the blockchain-based financial sector in Indonesia. For example, although the government supports the development of financial technology (fintech), regulations governing the application of blockchain technology, including smart contracts and decentralized finance (DeFi), are still very minimal. This makes it difficult for local developers to compete with global players who have operated in jurisdictions with clearer regulations and support innovation, for example, Singapore, which is a close neighbor of Indonesia, has more progressive regulations regarding blockchain, which attracts more blockchain startups and investment from abroad.

The analysis of regulatory challenges in Indonesia also includes the need for regulators to address issues such as cybersecurity, consumer protection, and money laundering. Given the nature of blockchain that enables anonymous and fast transactions, the technology is often misused for crimes such as money laundering and terrorism financing. Indonesian authorities have taken steps to address these risks by introducing anti-money laundering (AML) and counter-terrorism financing (CTF) regulations, but their application in the blockchain context still faces technical obstacles and inadequate oversight.

Although Indonesia has been slow to formulate blockchain-related regulations, the country has great potential to adopt this technology to drive financial inclusion, especially in areas underserved by the traditional banking system. Blockchain technology, through DeFi applications and cryptocurrencies, can provide wider access to affordable and efficient financial services for the public. To achieve this potential, Indonesia needs to strengthen a clear regulatory framework, with a pro-innovation approach, while maintaining the stability of the financial system, and the regulatory challenges related to blockchain are

multi-dimensional, encompassing consumer protection, security, and legal clarity. The differences in approaches between countries and the accompanying legal uncertainty add to the complexity of adopting this technology globally. While blockchain's potential to support financial inclusion is enormous in Indonesia, stronger and more coordinated regulatory efforts are needed to ensure that this technology can be utilized safely and effectively.

### *Regulatory Development Efforts*

Regulatory Development Efforts on the use of blockchain in digital payments have become a major focus for various countries and international institutions to ensure that this technology can be adopted safely and efficiently without compromising financial stability and consumer protection. Various initiatives have been taken to formulate a regulatory framework that is adaptive to the characteristics of blockchain while encouraging innovation in the financial sector.

**Table 1. Regulatory Development Efforts**

Country/Organization	Regulatory Initiative	Key Focus	Details
FATF	Anti-Money Laundering (AML) and Counter-Terrorism Financing (CTF) Guidelines	Data Collection & Security	Introduced guidelines for Virtual Asset Service Providers (VASPs), requiring compliance with AML and CTF standards. Implemented the "Travel Rule" for blockchain transactions.
European Union (EU)	Markets in Crypto-Assets (MiCA)	Consumer Protection & Market Stability	Provides a unified legal framework for cryptocurrency and blockchain services across member states. Covers stablecoins, Initial Coin Offerings (ICO), and transparency requirements.
United States	Fragmented Regulations (SEC, CFTC, OCC)	Investor Protection & Financial Stability	SEC regulates ICOs under securities laws; CFTC classifies certain cryptocurrencies as commodities. OCC allows banks to use stablecoins and blockchain networks for payments.
Japan	Financial Services Agency (FSA) Regulations	Consumer Protection & Compliance	Legalized cryptocurrency as a valid payment method. Exchanges must register with the FSA and adhere to strict compliance and customer fund security measures.
Singapore	Payment Services Act (PSA)	Flexible Regulation & Innovation	Regulates digital payment services, including blockchain-based platforms. Encourages blockchain innovation while enforcing AML and CTF requirements.
Indonesia	Bappebti & Bank Indonesia Regulations	Cryptocurrency & Blockchain Adoption	Recognized cryptocurrency as a tradable commodity but not as a legal payment method. Exploring blockchain for public sector transparency and financial inclusion initiatives.

Source: data proceed

The Financial Action Task Force (FATF) is one of the most proactive institutions in issuing regulatory guidance related to blockchain technology and cryptocurrencies. In 2019, the FATF issued guidance on anti-money laundering (AML) and counter-terrorism financing (CTF) standards applicable to virtual asset service providers (VASPs). This guidance aims to address the risk of misuse of blockchain technology in financial crime activities. The FATF also recommended the implementation of the “Travel Rule,” where blockchain service providers are required to collect and share customer information during virtual asset transactions, similar to the rules that apply to traditional banks. Although this is a challenge for the blockchain industry which is based on the principles of privacy and decentralization, many countries are starting to implement this guidance to prevent misuse of blockchain technology.

The European Union (EU) has also taken an important step through the Markets in Crypto-Assets (MiCA) regulation, which is designed to unify the legal framework related to blockchain and cryptocurrencies across member states. MiCA aims to create a safer and more standardized crypto-asset market, by providing stronger consumer protection and clarifying the requirements for blockchain companies operating in the EU. The regulation covers various aspects of blockchain technology, from stablecoins to initial coin offerings (ICOs), and is expected to reduce the legal uncertainty that often hampers innovation in the blockchain-based financial sector. With MiCA, the EU hopes to increase trust in blockchain technology while maintaining financial market stability (Yeoh, 2017).

The approach to blockchain and cryptocurrency regulation remains highly fragmented in the United States, with differing federal and state regulations. Authorities such as the Securities and Exchange Commission (SEC) and the Commodity Futures Trading Commission (CFTC) have issued guidance classifying some crypto assets as securities or commodities, which impacts how blockchain entities operate, the SEC has tightened oversight of ICOs on investor protection grounds, effectively restricting blockchain-based fundraising that does not comply with securities law standards. The Office of the Comptroller of the Currency (OCC) has allowed national banks to use stablecoins and blockchain payment networks, a step forward in encouraging the adoption of blockchain technology in traditional payments.

Japan is one of the countries with the most advanced blockchain regulations. Since 2017, Japan legalized cryptocurrencies as legal tender, and its financial authority, the Financial Services Agency (FSA), has issued strict rules for crypto service providers to protect consumers and maintain market stability. Under these rules, cryptocurrency exchanges must register with the FSA and adhere to strict compliance requirements, including operational transparency and safeguarding customer funds. Japan has also adopted a proactive approach to the development of stablecoins and blockchain-based payments, which has driven the growth of adoption of these technologies in the country.

Singapore through the Monetary Authority of Singapore (MAS), has been a pioneer in developing regulations that support blockchain innovation while maintaining consumer protection. Singapore introduced the Payment Services Act (PSA), which regulates digital payment service providers, including blockchain-based platforms. The PSA provides flexibility for blockchain service providers to operate in Singapore while meeting regulatory requirements such as AML and CTF. Singapore is also a hub for Decentralized Finance (DeFi) projects, with pro-innovation policies that allow developers to experiment with new technologies without facing excessive legal barriers.

Blockchain regulation in Indonesia is still in its early stages, although the government has begun drafting rules to ensure the technology can be safely adopted. Bappebti has allowed cryptocurrency trading as a commodity, but Bank Indonesia and the Financial Services Authority (OJK) have yet to recognize cryptocurrency as a legal tender. Regulations regarding the implementation of smart contracts and DeFi are still unclear. The Indonesian government has begun exploring the use of blockchain to increase transparency in the public sector and support financial inclusion initiatives, and regulatory efforts for blockchain are growing in various countries and internationally.



## Case Study

Case Study Example: Blockchain Implementation in Digital Payment Systems in the United States and Japan:

- *United States: Fragmented Regulation and Blockchain Technology Adaptation*

The United States is one of the countries with high blockchain adoption, especially in the context of digital payments through cryptocurrencies and decentralized finance (DeFi) platforms. However, blockchain regulation in the US is fragmented, with federal and state agencies taking different approaches to regulating the technology. The two main agencies involved in regulating blockchain are the Securities and Exchange Commission (SEC) and the Commodity Futures Trading Commission (CFTC).

The SEC acts as the primary regulator for Initial Coin Offerings (ICOs) and seeks to ensure that companies using blockchain to raise funds comply with securities laws. The SEC states that many ICOs are classified as securities, meaning they must register and comply with securities regulations, protecting investors. This poses a major challenge for blockchain-based companies, especially since decentralized fundraising is one of the key features of blockchain. Many crypto companies in the US have had to adjust their strategies, including postponing ICOs or changing their business models to comply with regulations.

The OCC (Office of the Comptroller of the Currency), the banking regulator, has issued guidance that allows national banks to use stablecoins and blockchain networks for payment transactions. This decision has allowed major banks like JPMorgan to launch blockchain-based products, such as JPM Coin, which speeds up interbank payments. However, a major challenge in the US remains the gap between state and federal regulations. Some states like Wyoming are progressive towards blockchain, incentivizing companies to operate in their jurisdictions with looser regulations. On the other hand, states like New York have stricter rules, such as BitLicense, that restrict blockchain activities that do not comply with state financial regulations.

The legal implications of this fragmented approach include uncertainty for companies seeking to operate nationally, as well as challenges in terms of consumer protection and oversight of increasingly complex digital transactions, this regulation also allows US companies to develop blockchain with more scalable innovation, due to the focus on security and compliance.

- *Japan: Progressive Regulation and Financial Market Stability*

Japan is one of the countries in Asia known for its most progressive approach to blockchain regulation, especially in the context of digital payments. Since 2017, Japan has legalized the use of cryptocurrencies as legal tender, and the Financial Services Agency (FSA) has been mandated to oversee this market. In its regulations, the FSA imposes strict requirements for cryptocurrency exchanges to register, as well as implementing very strict Anti-Money Laundering (AML) and Counter-Terrorism Financing (CTF) standards. This move was made after the massive theft at the Mt. Gox crypto exchange in 2014, which prompted the Japanese government to create a stronger regulatory framework to protect consumers.

The adoption of blockchain in Japan's payment system is being accelerated by government support and public trust in the technology. Many Japanese companies have begun to leverage blockchain to increase transparency and security in cross-border payment transactions. For example, SBI Holdings, a major financial services company, has partnered with Ripple to accelerate cross-border payments by leveraging RippleNet blockchain technology. The initiative has reduced settlement times from days to seconds, which is very beneficial for international business transactions.

While Japan is considered a model for innovative blockchain regulation, challenges remain, particularly in adapting regulation to innovations such as Decentralized Finance (DeFi) and stablecoins. The FSA continues to monitor developments in the sector and has begun considering regulatory updates to

accommodate more complex DeFi services while maintaining market stability and consumer protection. In both the US and Japan, blockchain adoption in digital payments faces unique regulatory challenges. The US faces regulatory fragmentation that creates uncertainty for industry players, while Japan has established a clearer and more progressive regulatory framework, but is still adapting to new technological innovations. Both countries demonstrate that while blockchain offers efficiencies and innovation in digital payments, regulatory challenges remain obstacles that must be overcome to maximize the potential of this technology.

## Conclusion

This study concludes that blockchain technology has brought about significant transformation in the digital payment system, offering solutions to improve efficiency, security, and transparency, both at the national and international levels. Blockchain adoption also presents major challenges in terms of regulation and law, including issues of privacy, data security, and consumer protection that need more attention. Differences in regulatory approaches between countries, including in Indonesia, as well as related legal uncertainties, have slowed down the adoption of this technology globally. A more uniform, adaptive, and inclusive regulatory framework is needed, which not only supports blockchain innovation but also ensures stability, legal certainty, and protection for industry players and consumers, especially in the financial sector in Indonesia.

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